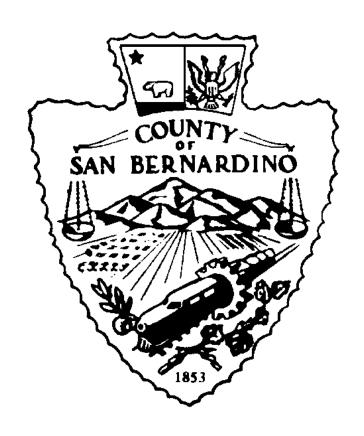


## FINANCIAL SECTION





### Vavrinek, Trine, Day & Co., LLP Certified Public Accountants & Consultants

#### INDEPENDENT AUDITORS' REPORT

The Honorable Members of the Board of Supervisors County of San Bernardino, California

We have audited the accompanying financial statements of the governmental activities, business-types activities, each major fund, and the aggregate remaining fund information of the County of San Bernardino, California (the County), as of and for the year ended June 30, 2003, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-types activities, each major fund, and the aggregate remaining fund information of the County of San Bernardino, California, as of June 30, 2003, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis on pages 19 through 34 are not a required part of the basic financial statements, but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

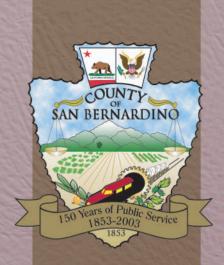
In accordance with Government Auditing Standards, we have also issued our report dated November 26, 2003, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, and combining individual non-major fund statements and schedules, and statistical section as listed in the table of contents are presented for purpose of additional analysis and are not a required part of the basic financial statements. The combining, individual non-major fund statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and the statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Vavanik, Trine, Day : Co., LLP

Rancho Cucamonga, California November 26, 2003





## MARAGEMENT'S DISCUSSION AND ANALYSIS



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### Fiscal Year Ended June 30, 2003

This section of the County's annual financial report presents a discussion and analysis of the County's financial performance during the fiscal year ended June 30, 2003. Please read it in conjunction with the transmittal letter at the front of this report and the County's basic statements following this section.

## FINANCIAL HIGHLIGHTS (Amounts in thousands)

- The County's total net assets increased by \$ 58,454. The net increase is attributable to the \$66,437 increase in governmental activities net assets and the \$7,983 decrease in business-type activities net assets.
- As of June 30, 2003, the County governmental funds reported combined fund balances of \$620,114, an increase of \$29,219 in comparison with the prior year. Approximately 79.5% of the combined fund balances, \$492,794 is available to meet the County's current and future needs (unreserved fund balance).
- At the end of the fiscal year, unreserved fund balance for the general fund was \$256,818, or 16% of the total general fund expenditures.
- The County's total capital assets increased by \$73,900 in comparison with the prior year. (See further detail on page 32)
- The County's total long-term debt decreased by \$29,904 in comparison with the prior year. (See further detail on pages 33).

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components 1) **Government-wide** financial statements; 2) **Fund** financial statements and 3) **Notes** to the basic financial statements.

**Government-Wide Financial Statements** are designed to provide readers with a broad overview of County finances, in a manner similar to a private-sector business. These statements include *all* assets and liabilities of the County using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The <u>statement of net assets</u> presents information on all County assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The <u>statement of activities</u> presents information showing how net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollectible taxes and earned but unused vacation leave).

Both of these government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or part of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public protection, public ways and facilities, health and sanitation, public assistance, education, recreation and cultural services. The business—type activities of the County include the Medical Center, the Crestline Sanitation District, the Water and Sewer Facilities, the Fire Protection Districts — Ambulance, the Waste Systems Division, the Ultrascreen Theater, the Museum Gift Shop, and the Regional Parks Snack Bar Operations.

Component units are blended in our basic financial statements and consist of legally separate entities for which the County is financially accountable and that have substantially the same board as the County or provided services entirely to the County. The following component units have been blended into the basic financial statements: Fire Protection Districts, Flood Control District, Park and Recreation Districts, Crestline Sanitation District, County Service Areas, various Joint Powers Authorities, ("JPAs") including a Public Benefits Corporation created for the benefit of the County, Inland Empire Facilities Corporation, Inland Empire Solid Waste Financing Authority, San Bernardino County Financing Authority and the Crestline Financing Authority.

The government-wide financial statements can be found on pages 37 - 38 of this report.

**Fund Financial Statements** are groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate finance-related legal compliance. All of the funds of the County can be divided into three categories: *governmental funds, proprietary funds, and fiduciary funds.* 

**Governmental funds** are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a county's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements.

By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains thirty-one individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures and changes in fund balances for the General Fund. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

## The governmental funds financial statements can be found on pages 41 - 43 of this report.

**Proprietary funds** are maintained two ways. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide statements. The County uses enterprise funds to account for the Medical Center, the Crestline Sanitation District, the Water and Sewer Facilities, the Fire Protection Districts – Ambulance, the Waste Systems Division, the Ultrascreen Theater, the Museum Gift Shop, and the Regional Parks Snack Bar Operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its printing services, records management, central mail services, telephone services, computer operations, vehicle services, self-insured worker's compensation, public liability, property conservation, and safety programs. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The Medical Center and Waste Systems Division are considered to be major funds of the County. The County's six internal service funds are combined into a single, aggregated presentation in the proprietary funds financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

#### The proprietary fund financial statements can be found on pages 44 - 46 of this report.

**Fiduciary funds** are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

#### The Fiduciary fund financial statements can be found on pages 47 - 48 of this report.

**Notes to the Basic Financial Statements** provide additional information that is essential to a full understanding of the data provided in the Government-Wide and Fund financial statements. The notes can be found on pages 50 - 92 of this report.

#### **Supplemental Information**

The Supplemental Information section of this report contains the combining statements and additional budgetary comparison schedules as well as the statistical section. This section is presented to provide additional information that is useful to the users of these financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the County, assets exceed liabilities by \$982,908 at the close of the most recent fiscal year.

		nmental vities		ss-Type vities	Total				
	2003	As Restated 2002	2003	As Restated 2002	2003	As Restated 2002			
Current and other assets	\$ 1,004,708	\$ 973,743	\$ 307,178	\$ 291,091	\$ 1,311,886	\$ 1,264,834			
Capital assets	1,120,463	1,089,154	626,075	666,849	1,746,538	1,756,003			
Total assets	2,125,171	2,062,897	933,253	957,940	3,058,424	3,020,837			
Current and other liabilities	298,065	290,404	40,690	39,313	338,755	329,717			
Long-term Liabilities	888,450	900,274	848,311	866,392	1,736,761	1,766,666			
Total liabilities	1,186,515	1,190,678	889,001	905,705	2,075,516	2,096,383			
Net assets:									
Invested in capital assets, net of									
related debt	789,223	792,956	(63,993)	(39,382)	725,230	753,574			
Restricted	410,106	397,757	47,357	44,130	457,463	441,887			
Unrestricted	(260,673)	(318,494)	60,888	47,487	(199,785)	(271,007)			
Total Net Assets	\$ 938,656	\$ 872,219	\$ 44,252	\$ 52,235	\$ 982,908	\$ 924,454			

The largest portion of the County's net assets of \$725,230 reflects its investment in capital assets (e.g. land and easements, structures and improvements, infrastructure, and equipment), less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Another significant portion of the County's net assets represents restricted net assets of \$457,463. This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulation of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

The final component of net assets is unrestricted net assets. Unrestricted net assets are resources that the County may use to meet its current and ongoing obligation to citizens and creditors. The deficit balance for unrestricted net assets was primarily caused by the County's election to issue the 1995 Pension Obligation Revenue Bonds, which were used to fund the unfunded accrued actuarial long-term liability with respect to the retirement benefits of the County's employees. The issuance of the Revenue Bonds is not a reflection of the County's lack of resources to meet its current and ongoing obligations to the citizens and creditors. The current principal balance on the Pension Obligation Revenue Bond is \$434,889 (for more detail see Note 11 page 76)

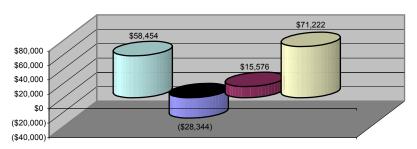
### \$1,000,000 \$800,000 \$600,000 \$400,000 \$200,000 \$0 (\$200,000)

☐ Total Net Assets ☐ Invested in capital assets, net of related debt ☐ Restricted ☐ Unrestricted

For business-type activities, the County reported a negative balance of \$63,993 invested in capital assets, net of related debt. This negative balance was due primarily to the Medical Center's capital assets that are being depreciated faster than the related debt schedule payments.

The County's net assets increased \$58,454 during the current fiscal year. The remainder of this growth largely reflects increases in other state and federal operating grants and the increase in charges for services.

#### **Increase in Net Assets**



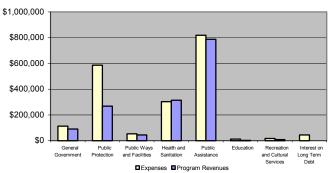
■Total Net Assets
■Invested in capital assets, net of related debt
■Restricted
■Unrestricted

The following table indicates the changes in net assets for governmental and business-type activities.

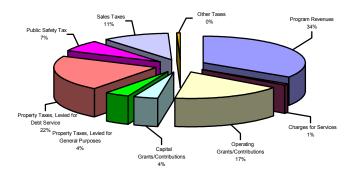
	Governmental Activities			al 	Business-Type Activities				Total			
		2003	As	Restated 2002		2003	As	Restated 2002	2003	A	s Restated	
Revenues:												
Program Revenues												
Charges for Services	\$	343,164	\$	317,916	\$	381,593	\$	357,744	\$ 724,757	\$	675,660	
Operating Grants/Contributions		1,159,751		1,199,367		15,621		46,814	1,175,372		1,246,181	
Capital Grants/Contributions		14,780		7,705		29,735		30,365	44,515		38,070	
General Revenue						-			-			
Property Taxes, Levied for General Purposes		185,768		181,558		7,221		4,110	192,989		185,668	
Property Taxes, Levied for Debt Service		4,224		4,173		-		-	4,224		4,173	
Public Safety Tax		94,206		90,363		-		-	94,206		90,363	
Sales Taxes		21,766		19,572		-		-	21,766		19,572	
Other Taxes		20,167		14,797		-		-	20,167		14,797	
Motor Vehicle In-Lieu taxes		117,661		111,964		-		-	117,661		111,964	
Unrestricted Revenues from Use												
of Money and Property		37,247		51,769		14,107		17,185	51,354		68,954	
Miscellaneous		58,393		73,186		3,281		3,700	61,674		76,886	
Gains on Sale of Capital Assets		2,332		1,834		168			2,500	_	1,834	
Total Revenues		2,059,459		2,074,204		451,726		459,918	2,511,186		2,534,122	
Expenses:											-	
General Government		113,270		121,398					113,270		121,398	
Public Protection		586.715		532.666		-		-	586.715		532.666	
Public Ways and Facilities		53,849		54,690		-		-	53,849		54,690	
Health and Sanitation		303,216		332,361		-		-	303,216		332,361	
Public Assistance		818.786		804.164		-		-	818.786		804.164	
Education		12.782		14.826		-		-	12.782		14.826	
Recreation and Cultural Services		17,456		15,321		-		-	17,456		15,321	
Interest on Long Term Debt		45,109		49.542		-		-			49.542	
Medical Center		45,109		49,542		418.332		399.621	45,109 418,332		49,542 399,621	
Waste Systems		-		-		62,393		43,493				
Other		-		-		20,823		43,493 17,000	62,393 20,823		43,493 17,000	
Other	_		_		_	20,023		17,000	20,023	_	17,000	
Total Expenses		1,951,183		1,924,968		501,548		460,114	2,452,731		2,385,082	
Excess (Deficit) before Transfers		108,276		149,236		(49,822)		(196)	58,455		149,040	
Transfers		(41,839)	_	(9,208)		41,839		9,208				
Increase in Net Assets		66,437		140.028		(7,983)		9.012	58.455		149.040	
Net Assets Bginning of Year, as Restated		872,219	_	732,191		52,235		43,223	924,454		775,414	
Net Assets End of Year	\$	938,656	\$	872,219	\$	44,252	\$	52,235	\$ 982,909	\$	924,454	

**Governmental activities**. Governmental activities increased the County's net assets by \$66,437. The overall increase in net assets is the result of ongoing revenues exceeding ongoing expenditures.

### Expenses and Program Revenues-Governmental Activities

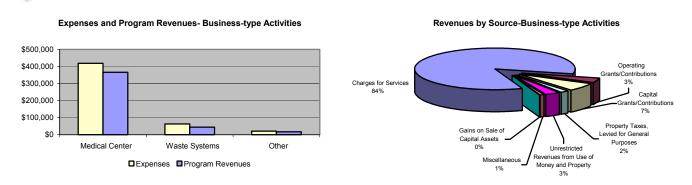


#### Revenues by Source-Governmental Activities



**Business-type activities**. Business-type activities decreased the County's net assets by \$7,983.

The net decrease in net assets was primarily due to the activities in the Waste Systems Division. The Key factors in the decrease were the decrease in transfers in from the General Fund of approximately \$6,400 and the increase in professional services, insurance, environmental and infrastructure mitigation, closure/post closure, and depreciation and amortization expenses, in the amounts of \$3,100; \$2,000; \$1,700; \$9,000; and \$3,000 respectively.



#### FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As noted earlier, the County used fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds**. The general government functions are contained in the General, Special Revenue, Debt Service, and Capital Project Funds. Included in these funds are the special districts governed by the Board of Supervisors. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At June 30, 2003, the County's governmental funds reported a total fund balance of \$620,114, an increase of \$29,219 in comparison with the prior year. Approximately 79.5% of the total fund balance, \$492,794 constitutes unreserved fund balance, which is available to meet the County's current and future needs. The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has been committed: 1) to pay debt service of \$48,947; 2) to reflect inventories and the amounts due from other funds that are long-term in nature and thus do not represent available spendable resources of \$6,667; 3) to liquidate contractual commitments of the period of \$62,629; 4) and to reflect the mandated 1% reserve for property tax losses of \$9,077.

The general fund is the chief operating fund of the County. At June 30, 2003, unreserved fund balance of the general fund was \$256,818 while total fund balance reached \$285,574. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents

16% of total fund expenditures, while total fund balance represents 17.8% of the same amount.

The County's management also designates (earmarks) unreserved fund balance to a particular function, project or activity. Fund balances may also be designated for purposes beyond the current year. However, designated fund balance is available for appropriation at any time. Of the \$256,818 General Fund unreserved fund balance, 41.4% is designated. The most significant designations are \$32,075 for Medical Center Debt Service, \$31,936 for General Purpose, \$10,183 for Teeter Plan (reserve for property tax losses), and \$7,000 for Future Retirement Rate. Unreserved undesignated fund balance at year-end was \$150,554.

Revenues for governmental functions totaled \$2,064,906 in fiscal year 2002-2003, which represents a decrease of 0.16% from fiscal year 2001-2002.

The following table presents the amount of revenue from various sources as well as increases or decreases from the prior year.

	2002-0	3	Over (Under) 2001-02			
Revenues	Amount	Percent of Total		Amount	Percent	
Taxes	\$ 329,753	16%	\$	20,914	7%	
Licenses, Permits and Penalties	16,670	1%		150	1%	
Fines, Forfeitures and Penalties	18,841	1%		2,267	14%	
Revenues From Use of Money and Property	37,247	2%		(14,675)	-28%	
Aid From Other Governmental Agencies	1,296,324	63%		(27,401)	-2%	
Charges for Current Services	307,653	15%		22,831	8%	
Other Revenues	58,418	3%		(15,549)	-21%	
Total Revenues	\$ 2,064,906	100%	\$	(11,463)		

The County's three major funding sources; taxes, aid from other governmental agencies, and charges for current services constitute for 92.3% of all revenues.

Tax revenues increased by \$20,914 due to increases in Public Safety Tax, Sales Taxes, and Other Taxes in the amounts of \$3,900; \$2,200; and \$5,500 respectively. The remaining increase of \$9,314 is due to the increase in Property Taxes resulting from the rise in assessed valuation and general growth.

Revenues from use of money and property decreased by \$14,675. The key elements of the increase as follows:

- Tax Revenue Anticipation Notes investment revenue decreased by \$6,600 in the current year in comparison to the previous fiscal year.
- Interest revenue due back to the county from other governmental agencies decrease by \$1,565.
- Investment earnings decreased by \$2,300 due to decreased investment earnings resulting from lower interest rates.

Charges for Current Services increased by \$22,831. Approximately \$6,090 or 26.7% of the overall increase is due to the reimbursement for indirect costs included in the 2002-2003 County Wide Cost Allocation Plan. The remaining \$16,741 is due to fee and workload increases throughout the remaining County Departments.

Other Revenue decreased by \$15,549 in the current year. \$11,293 or 72.6% of the decrease is attributable to the one time litigation settlement received in the prior fiscal year.

The following table presents expenditures by function compared to prior year amounts.

	2002-0	Over (Under) 2001-02				
Expenditures	 Amount	Percent of Total		Amount	Percent	
Current:						
General Government	\$ 110,847	5%	\$	(7,822)	-7%	
Public Protection	560,753	27%		39,320	8%	
Public Ways and Facilities	59,272	3%		1,003	2%	
Health and Sanitation	301,484	15%		(29,671)	-9%	
Public Assistance	814,631	40%		14,593	4%	
Education	12,543	1%		(83)	-1%	
Recreation and Cultural Services	14,986	1%		670	5%	
Debt Service						
Principal	96,480	5%		71,818	291%	
Interest and Fiscal Charges	30,313	1%		(5,504)	-15%	
Capital Outlay	60,147	3%		173	0%	
Total Expenditures	\$ 2,061,456	100%	\$	84,497		

Total County expenditures increased \$84,497 or 4.3% from 2002 to 2003. The increase in salaries in the governmental funds was driven by increased employment and cost of living adjustments account for \$64,000 of the increase in the functional expenditures.

Public Protection expenditures increased \$39,300. Approximately \$18,800 or 48% of the increase is attributable to the increase in salaries expenditures for the Child Support and Sheriff Departments. Flood Control expenditures also increase by \$10,800 due to various ongoing projects, which included the Eitiwanda/San Sevaine Channel, San Timoteo Channel, and the West Street Storm Drain.

Health and Sanitation expenditures decreased \$29,700. The net decrease is the result of a decrease in the Health Care Budget Unit of \$56,300, an increase in Behavioral Health costs of \$27 million, and an increase in Public Health costs of \$8,000. The decrease in the Health Care Budget Unit is a result of the reclassification of functional expenditures from Health and Sanitation to transfers to other funds.

Debt service principal payments increased by \$71,800, the increase is attributable to the County's prepayment of \$71,700 of outstanding principal in Certificates of Participation.

Debt service interest payments decreased by \$5,500 million, the increase is attributable to the overall reduction in interest rates that affect the interest payments due on Certificates of Participation that have variable interest rates.

Other financing sources and uses are presented below to illustrate changes from the prior year.

## Other Financing Sources (Uses) Governmental Funds

				Increase/(E	Decrease)
	F	Y 2003	FY 2002	Amount	Percent
Transfers to Other Funds	\$	(182,454)	\$ (117,727)	\$ (64,727)	55%
Transfers from Other Funds		140,615	108,519	32,096	30%
Proceeds from Refunding Bonds		63,791	119,659	(55,868)	100%
Payment to Refunding Bond Escrow Agent		-	(112,171)	112,171	100%
Inception of Capital Lease Obligations		1,485	2,903	(1,418)	-49%
Sale of Capital Assets		2,332	1,834	498	27%
Total Other Financing Sources and (Uses)	\$	25,769	\$ 3,017	\$ 22,752	

Total Other Financing Sources and (Uses) increased by \$22,752.

The transfers to other funds increased by \$64,727 in 2002-03. The key elements of the increases are as follows:

- The General Fund's Health Care Budget Unit transferred \$28,000 in State Realignment funds to the Medical Center. This transaction represents a reclassification from the Health and Sanitation functional expenditures in the prior year to a transfer to other funds in the current year.
- Increase of \$9,200 in transfers from the General Fund to the Pension Obligation Debt Service Fund.
- Increase of \$4,235 in transfers from the General Fund to the Capital Improvements Fund for various capital projects associated with the Behavioral Health Department.
- \$6,000 in one time transfers from the General Fund to the Transportation Department to finance the design and construction of the Valley Blvd and Pepper Ave. intersection project.
- \$6,365 in one time transfers from the General Fund to Waste Systems Division to finance the costs related to the perchlorate investigation at the Mid-Valley Landfill.

The transfers from other funds increased by \$32,096 in 2002-03. The key elements of the increase are as follows:

- Increase of \$2,600 in transfers from the Master Tobacco Settlement Fund.
- Increase of \$1,380 in transfers from the Temporary Courthouse Fund.
- \$6,000 in one time transfers from the General Fund to the Transportation Department to finance the design and construction of the Valley Blvd and Pepper Ave. intersection project.
- Increase of \$9,200 in transfers from the General Fund to the Pension Obligation Debt Service Fund.

### **Management's Discussion and Analysis**

(Amounts in thousands)

Proceeds from Refunding Bonds and Payments to Refunding Bond Escrow Agent decreased by \$55,868 and \$112,171 respectively. The decreases were a net effect from the advance refunding by the issue of new Certificates of Participation with a total liability of only \$64,180 in the current year and the Certificates of Participation totaling \$63,880 that were prepaid by the proceeds from the new issuance.

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

	 Governmen	tal Ac	ctivities	_	
			Other		Total
	General	Go	vernmental	G	overnmental
	Fund		Funds		Funds
Revenues	\$ 1,706,764	\$	358,142	\$	2,064,906
Expenditures	(1,604,648)		(456,808)		(2,061,456)
Excess/(Deficiency) of Revenues Over/(Under) Expenditures	102,116		(98,666)		3,450
Total Other Financing Sources and (Uses)	 (99,110)		124,879		25,769
Net Change In Fund Balance Fund Balance, July 1, 2001 as Restated	3,006 282,568		26,213 308,327		29,219 590,895
Fund Balance, June 30, 2002	\$ 285,574	\$	334,540	\$	620,114

The fund balance of the County's General Fund increased by \$3,006 during the fiscal year. The increase is the resulted from ongoing revenues exceeding ongoing expenditures.

**Proprietary funds**. The County's proprietary funds provide the same type of format found in the governmental-wide financial statements, but in more detail.

At June 30, 2003, the Medical Center had total deficit in net assets of (\$22,584). In addition, the Waste Systems Division had a deficit in net assets of (\$23,374).

The following table shows actual revenues, expenses and results of operations for the current fiscal year:

	Busine	es		
	Er	nterprise Funds		
		Waste	Other	Total
	Medical	Systems	Enterprise	Enterprise
	Center	Division	Funds	Funds
Revenues				
Net Patient Care and Services	\$ 320,290	\$ -	\$ -	\$ 320,290
Charges for Current Services	-	43,600	17,031	60,631
Other	15,386	672		16,058
Total Operating Revenues	335,676	44,272	17,031	396,979
Operating Expenses				
Professional Services	33,884	22,803	1,303	57,990
Salaries and Employee Benefits	124,346	3,346	6,299	133,991
Self insurance claims	,-	-,-	1	1
Services and Supplies	198,189	15,240	7,971	221,400
Depreciation and Amortization	24,350	20,181	2,604	47,135
Other	2,755		323	3,078
Total Operating Expenses	383,524	61,570	18,501	463,595
Operating Income (Loss)	(47,848)	(17,298)	(1,470)	(66,616)
Nonoperating Revenues (Expenses)				
Interest Revenue	5,956	7,122	854	13,932
Interest Expense	(34,143)	(823)	(251)	(35,217)
Tax Revenue	2,920	-	4,301	7,221
Grant Revenue	29,735	-	235	29,970
Gain (Loss) on Sale of Capital Assets	-	176	(8)	168
Other Nonoperating Revenues	464	1,766	1,051	3,281
Other Nonoperating Expenses	(665)		(2,071)	(2,736)
Total Nonoperating Revenues (Expenses)	4,267	8,241	4,111	16,619
Income (Loss) Before Transfers	(43,581)	(9,057)	2,641	(49,997)
Transfers to Other Funds	(4,310)	(5,112)	(2,222)	(11,644)
Transfers from Other Funds	48,104	5,365	189	53,658
Change in Net Assets (Deficit)	213	(8,804)	608	(7,983)
Net Assets (Deficit), July 1, 2002, as Restated	(22,797)	(14,570)	89,602	52,235
Net Assets (Deficit), June 30, 2003	\$ (22,584.0)	\$ (23,374.0)	\$ 90,210.0	\$ 44,252.0

The net decrease in net assets was primarily due to the activities in the Waste Systems Division. The Key factors in the decrease were the decrease in transfers in from the General Fund of approximately \$6,400 and the increase in professional services, insurance, environmental and infrastructure mitigation, closure/post closure, and deprecation and amortization expenses, in the amounts of \$3,100; \$2,000; \$1,700; \$9,000; and \$3,000 respectively.

The nonmajor enterprise fund's net assets increased by \$608 as a result of increased user fees over expenses.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The County's final budget differs from the original budget by less than 1.5%. Supplemental appropriations of \$ 25,726 were approved during the fiscal year. The significant components of this increase are summarized below.

On July 23, 2002, the Board adopted a budget amendment to increase the budget of the District Attorney's office by \$2,007. This increase was due to a new contract between the Public Attorney's Association and the County.

On July 30, 2002, the Board adopted a budget amendment to increase the budget for the HSS Child Care program by \$6,346. This increase was due to higher than expected State and Federal funding for CalWorks childcare and development services.

On September 10, 2002, the Board adopted a budget amendment to increase the budget for the Probation Department by \$1,943. This increase was due to a new contract between the Safety Employees' Benefit Association (SEBA) and the County.

On October 22, 2002, the Board adopted a budget amendment to increase the budget for the Sheriff's Department by \$1,185. This increase was to fund the Citizen's Option for Public Safety (COPS) program salaries.

On November 5, 2002, the Board adopted a budget amendment to decrease the budget for the Human Services System by \$16,405. This decrease was made to offset reduced State funding.

On December 17, 2002, the Board adopted a budget amendment to increase the budget for the Probation Department by \$1,536. This increase was due to the installation of a Juvenile, Adult and Institutions Case Management System. Also included in this budget amendment, was computer equipment to expand the use of the case management system.

On January 14, 2003, the Board adopted a budget amendment to increase the budget for Behavioral Health by \$6,461. This increase was due to increased services to Medi-Cal eligible children, age 0 – 21 for Early Periodic Screening, Diagnostic and Treatment (EPSDT) services.

On May 6, 2003, the Board adopted a budget amendment to increase the budget for the Transitional Assistance Department (TAD) by \$17,129. This increase reflects two contract amendments that were received by TAD. The first contract amendment was between the County (TAD) and the California Dept of Education that increased the contract amount by \$4,936. The second contract amendment was between the County (TAD) and the California Dept of Social Services that increased the contract amount by \$12,193. These contracts were for childcare and development services for fiscal year 2003.

On June 10, 2003, a budget adjustment of \$1,085 was required to cover the actual cost of Unemployment Insurance (UI) benefits paid in fiscal year 2003.

Also, on June 20, 2003, a budget adjustment of \$1,682 was required to cover an increase in utility costs for fiscal year 2003.

The General Fund budget to actual statement can be found on page 43 of this report.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital assets

The County's equity investment in capital assets for its governmental and business-type activities as of June 30, 2003, amounted to \$725,230 (net of accumulated depreciation). This investment in capital assets includes land, improvements to land, structures and improvements, equipment, construction in progress (CIP), and infrastructure less bonds and capital leases payable related to those assets.

Major capital asset events during the current fiscal year include the following:

- The Waste Systems Division had approximately \$2,888 in additions to land improvements. The additions to land improvements were the result of the following projects: 1) The Mid Valley Expansion Unit Phase II Project in the amount of \$1,088; 2) the Mid Valley Perchlorate Wells in the amount of \$1,573.
- The Special Aviation Fund had various projects in construction with a value in Construction In Progress (CIP) of \$21,145. The majority of the CIP was attributed to the Chino Airport Runway Relocation Project.
- The Capital Improvement Fund had the Juvenile Hall Housing Facility Remodel project under construction with a CIP value of \$13,562.
- The Flood Control Fund has various flood control channel facilities under construction with a CIP value of value of \$9,176. The majority of the of the flood control facilities comprised the following: 1) The West State Street Drain in the amount of \$2,191; the West CUC Channel with a CIP value of \$1,219; the Hermosa Storm Drain with a CIP value of \$1,448; the San Bernardino Storm Drain with a CIP value of \$1,057; and the Hickory Basin.
- The County evaluated its non-major governmental funds and reclassified funds that did not
  meet the definition of special revenues and capital projects funds to enterprise. The result
  of this review moved/restated approximately \$5,767 in capital assets to the enterprise
  funds. \$2,332 in land reclassification and \$3,435 in improvements to land.
- The County overall purchased and capitalized equipment in the amount of \$21,403 for fiscal year ending June 30, 2003. Approximately \$11,219 or 52.42% of the total is comprised of vehicle additions.

Capital assets for the governmental and business-type activities are presented below to illustrate changes from the prior year:

	Governmental Activities			Business-type Activities				To	Increase/ (Decrease)			
			Α	s Restated		As	Restated			As	Restated	Percent
		2003		2002	2003		2002		2003		2002	of Change
Land	\$	48,501	\$	48,501	\$ 39,400	\$	39,400	\$	87,901	\$	87,901	0.00%
Construction in progress		75,058		66,389	7,247		2,849		82,305		69,238	18.87%
Improvements other than Buildings		116,040		103,357	186,810		184,801		302,850		288,158	5.10%
Structures and Improvements		441,909		411,345	532,473		532,713		974,382		944,058	3.21%
Equipment		191,738		193,931	97,810		99,842		289,548		293,773	-1.44%
Infrastructure		978,592		958,550	 		-		978,592		958,550	2.09%
Total	\$	1,851,838	\$	1,782,073	\$ 863,740	\$	859,605	\$	2,715,578	\$	2,641,678	2.80%

Additional information on the County's capital assets can be found on Note 9 on pages 72-73 of this report.

The County's infrastructure assets are recorded at historical cost in the government-wide financial statements as required by GASB No. 34.

#### Long-term debt

Major long-term debt events during the current fiscal year include the following:

- Issued new Certificates of Participation with net liability of \$157,566.
- Certificates of Participation totaling \$63,880 and Revenue Bonds totaling \$92,120 were prepaid by the proceeds from the new debt issues
- Amortization of deferred amount of refunding and discounts totaled \$19,740.
- A total of \$118,443 in principal payments was made on debt. The total includes \$46,778 in annual principal payments due plus \$71,665 in prepayment of outstanding principal in Certificates of Participation.
- The beginning balance of the estimated liability for closure/postclosure care costs was reduced/restated by \$30,407. Please refer to notes of the basic financial statements (note 4) for further detail.

Long-term debt for the governmental and business-type activities are presented below to illustrate changes from the prior year:

										Increase/
	Governmer	ital Ad	tivities	Business-t	ype A	ctivities	To	otal		(Decrease)
										Percent
					As	s Restated		Α	s Restated	
	2003		2002	2003		2002	2003		2002	of Change
Certificates of Participation	\$ 232,640	\$	249,756	\$ 694,739	\$	622,057	\$ 927,379	\$	871,813	6.37%
General Obligation Bonds	-		-	2,657		2,979	2,657		2,979	-10.81%
Revenue Bonds	434,889		430,898	-		94,832	434,889		525,730	-17.28%
Other Bonds and Notes Payable	21,184		21,499	2,729		1,556	23,913		23,055	3.72%
Compensated Absences	81,011		75,974	6,038		5,789	87,049		81,763	6.47%
Capital Lease Obligations	6,994		8,682	289		669	7,283		9,351	-22.12%
Estimated Liability for Litigation and										
Self-Insured Claims	93,802		95,288	-		-	93,802		95,288	-1.56%
Estimated Liability for										
Closure/Postclosure Care Cost	-		-	141,859		138,509	141,859		138,509	2.42%
Other Long-Term Debt	 17,930		18,177	 -			 17,930		18,177	-1.36%
						<u>.</u>				
Total	\$ 888,450	\$	900,274	\$ 848,311	\$	866,391	\$ 1,736,761	\$	1,766,665	-1.69%

Additional information on the County's long-term debt can be found in Note 11 on pages 75-81 of this report.

#### **ECONOMIC FACTORS AND FY03 BUDGETING**

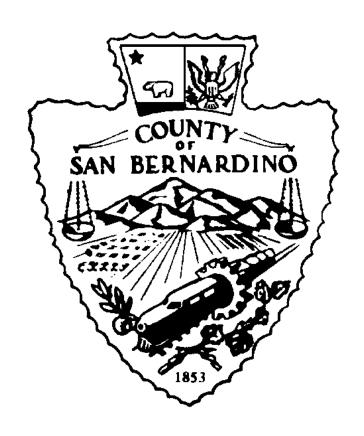
- 1. On November 17, 2003, the Governor issued an executive order which:
  - Rescinded the letter issued by the Director of Finance on June 20, 2003 to reinstate the full vehicle license fee and eliminate the offset from the State General Fund.
  - Ordered the Department of Motor Vehicles to reinstate the General Fund offset to the vehicle license fee as soon as administratively feasible.
  - Ordered the Department of Motor Vehicles to refund to taxpayers all overpayments of vehicle license fees paid since June 20, 2003, in excess of amounts due taking into account the offset.

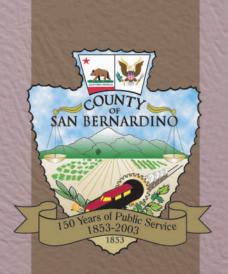
On this same day, the Governor issued a proclamation convening an extraordinary session of the legislature on November 18, 2003 to consider several items, including legislation relative to funding the offset of the motor vehicle license fee from the State's General Fund. As of this date, this issue has not been resolved. The County currently estimates that it could lose a total of \$94.0 million in discretionary vehicle license fee revenues and \$27.0 million in realignment vehicle license fee revenues in 2003-04 if the VLF backfill is eliminated for the entire fiscal year.

- 2. Property tax revenues have increased due to rise in assessed valuation and general growth.
- Sales of new and existing homes in the County continue increase due to the increased demand for affordable housing in the region. This demand is directly related to the job growth of the area and the continued migration of families from higher priced coastal counties of California.
- 4. The County's overall economy continues to grow with a 2.7% increase in employment totaling 18,600 new jobs.

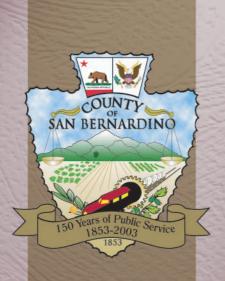
#### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report, separate reports of the County's component units or need any additional financial information, contact the Auditor/Controller-Recorder Office, 222 W. Hospitality Lane, County of San Bernardino, California, 92415.





## BASIC FINANCIAL STATEMENTS



## GOVERNMENT-WIDE FINANCIAL STATEMENTS



	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL
ASSETS			
CASH AND CASH EQUIVALENTS (NOTE 6)	\$ 604,497	\$ 51,558	\$ 656,055
INVESTMENTS	9,675	-	9,675
ACCOUNTS RECEIVABLE - NET (NOTE 2)	8,216	44.401	52.617
TAXES RECEIVABLE	17,131	930	18,061
INTEREST RECEIVABLE	848	21,655	22,503
LOAN RECEIVABLE	1,326	- -	1,326
OTHER RECEIVABLES	1,387	-	1,387
DUE FROM OTHER GOVERNMENTS	155,679	31,911	187,590
INTERNAL BALANCES	22,003	(22,003)	· -
INVENTORIES	3,524	1,371	4,895
PREPAID ITEMS	3,115	13,137	16,252
DEFERRED CHARGES	48	2,073	2,121
RESTRICTED CASH AND INVESTMENTS (NOTE 6 & 8)	177,220	151,798	329,018
OTHER ASSETS	39	10,347	10,386
LAND (NOTE 9)	48,501	39,400	87,901
STRUCTURES, IMPROVEMENTS, AND INFRASTRUCTURE (NOTE 9)	1,536,540	719,283	2,255,823
EQUIPMENT (NOTE 9)	191,738	97,810	289,548
ACCUMULATED DEPRECIATION AND AMORTIZATION (NOTE 9)	(731,374)	(237,665)	(969,039)
CONSTRUCTION IN PROGRESS (NOTE 9)	75,058	7,247	82,305
	-,	,	,,,,,,,
TOTAL ASSETS	2,125,171	933,253	3,058,424
LIABILITIES			
ACCOUNTS PAYABLE AND OTHER CURRENT LIABILITIES	50,210	19,418	69,628
SALARIES AND BENEFITS PAYABLE	36,404	6,102	42,506
DUE TO OTHER GOVERNMENTS	32,024	965	32,989
INTEREST PAYABLE	32,024 4,975	14.191	32,969 19.166
DEFERRED REVENUE	,	14,191	-,
TRANS NOTE PAYABLE	4,452 170,000	14	4,466 170,000
	170,000	-	170,000
NONCURRENT LIABILITIES (NOTE 11):			
PORTION DUE OR PAYABLE IN ONE YEAR:	F4.000	5.054	E0.0E4
COMPENSATED ABSENCES PAYABLE (NOTE 11)	54,000	5,854	59,854
COP BONDS AND NOTES PAYABLE (NOTE 11)	20,879	27,069	47,948
CAPITAL LEASE OBLIGATIONS (NOTE 11 &14)	2,483	289	2,772
OTHER LONG TERM LIABILITIES (NOTE 11)	165	44 504	165
ESTIMATED LIABILITY FOR CLOSURE/POST-CLOSURE CARE COSTS (NOTE 11 & 17)		11,501	11,501
ESTIMATED LIABILITY FOR LITIGATION AND SELF-INSURED CLAIMS (NOTE 10 & 11) PORTION DUE OR PAYABLE AFTER ONE YEAR:	32,047	<del>-</del>	32,047
COMPENSATED ABSENCES PAYABLE (NOTE 11)	27,011	183	27,194
COP BONDS AND NOTES PAYABLE, NET (NOTE 11)	667,834	673,057	1,340,891
CAPITAL LEASE OBLIGATIONS (NOTE 11 &14)	4,511	-	4,511
OTHER LONG TERM LIABILITIES (NOTE 11)	17,765	-	17,765
ESTIMATED LIABILITY FOR CLOSURE/POST-CLOSURE CARE COSTS (NOTE 11 & 17)	-	130,358	130,358
ESTIMATED LIABILITY FOR LITIGATION AND SELF-INSURED CLAIMS (NOTE 10 & 11)	61,755	-	61,755
	1,186,515	889,001	2,075,516
N== 100==0			
NET ASSETS:	700.000	(00.000)	705 000
INVESTED IN CAPITAL ASSETS, NET OF RELATED DEBT	789,223	(63,993)	725,230
RESTRICTED (NOTE 5)	410,106	47,357	457,463
UNRESTRICTED	(260,673)	60,888	(199,785)
TOTAL NET ASSETS	\$ 938,656	\$ 44,252	\$ 982,908

#### COUNTY OF SAN BERNARDINO STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2003 (IN THOUSANDS)

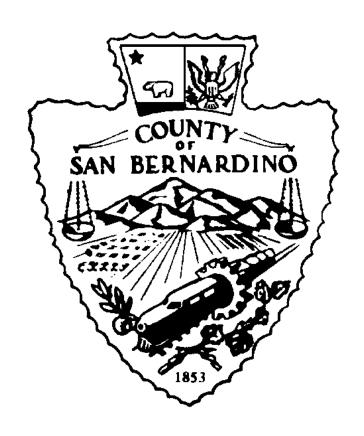
#### **NET (EXPENSE)/REVENUE AND PROGRAM REVENUES CHANGES IN NET ASSETS OPERATING** CAPITAL **CHARGES FOR GRANTS AND GRANTS AND GOVERNMENTAL BUSINESS-TYPE EXPENSES SERVICES** CONTRIBUTIONS CONTRIBUTIONS **ACTIVITIES ACTIVITIES** TOTAL FUNCTIONS/PROGRAMS PRIMARY GOVERNMENT: **GOVERNMENTAL ACTIVITIES:** GENERAL GOVERNMENT \$ 113,270 \$ 84,719 \$ 5,588 \$ \$ (22,963)\$ \$ (22,963)PUBLIC PROTECTION 586,715 132,329 121,453 14,780 (318, 153)(318, 153)PUBLIC WAYS AND FACILITIES 53,849 41,400 (9,296)3,154 (9,296)HEALTH AND SANITATION 303,216 110,458 204,083 11,325 11,325 PUBLIC ASSISTANCE 2,915 818,786 785,015 (30,856)(30,856)**EDUCATION** 12,782 889 1,711 (10, 182)(10,182)RECREATION AND CULTURAL SERVICES 17,456 8,700 501 (8,255)(8,255)INTEREST ON LONG TERM DEBT 45,109 (45, 109)(45,109)343,164 1,159,751 (433,489) TOTAL GOVERNMENTAL ACTIVITIES 1,951,183 14,780 (433,489)**BUSINESS-TYPE ACTIVITIES:** MEDICAL CENTER 418,332 320,290 15,386 29,735 (52,921)(52,921)WASTE SYSTEMS 62.393 44.272 (18,121)(18,121)OTHER 17,031 (3,557)20,823 235 (3,557)381,593 TOTAL BUSINESS-TYPE ACTIVITIES 501,548 15,621 29,735 (74,599) (74,599)44,515 TOTAL PRIMARY GOVERNMENT 2,452,731 724,757 1,175,372 (433,489) (74,599) (508,088) **GENERAL REVENUES:** PROPERTY TAXES, LEVIED FOR GENERAL PURPOSES 185,768 7,221 192,989 PROPERTY TAXES, LEVIED FOR DEBT SERVICE 4,224 4,224 PUBLIC SAFETY TAX 94,206 94,206 SALES TAXES 21,766 21,766 OTHER TAXES 20,167 20,167 MOTOR VEHICLE IN-LIEU TAXES 117.661 117.661 UNRESTRICTED REVENUES FROM USE OF MONEY AND PROPERTY 37.247 14,107 51.354 **MISCELLANEOUS** 58,393 3.281 61.674 GAINS ON SALE OF CAPITAL ASSETS 2,332 168 2,500 **TRANSFERS** (41,839)41,839 TOTAL GENERAL REVENUES AND TRANSFERS 499,925 66,616 566,541 (7,983)CHANGE IN NET ASSETS 66,437 58,454 NET ASSETS - BEGINNING, AS RESTATED (NOTE 3) 872,219 52,235 924,454

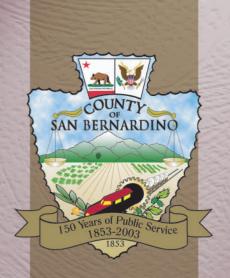
**NET ASSETS - ENDING** 

938,656

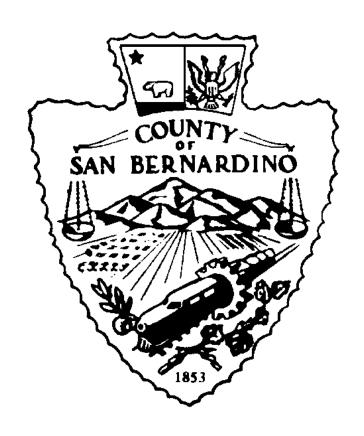
44,252

982,908





# FUND FINANCIAL STATEMENTS



	GENE	RAL FUND	GO	OTHER VERNMENTAL FUNDS	GOVE	TOTAL ERNMENTAL FUNDS
ASSETS						
CASH AND CASH EQUIVALENTS (NOTE 6)	\$	213.321	\$	314,249	\$	527,570
INVESTMENTS (NOTE 6)	•	-	•	9,675	•	9,675
ACCOUNTS RECEIVABLES - NET (NOTE 2)		4,403		2,097		6,500
TAXES RECEIVABLE		20,821		12,094		32,915
INTEREST RECEIVABLE		522		153		675
LOANS RECEIVABLE		1,326		-		1,326
OTHER RECEIVABLES		1,300		87		1,387
DUE FROM OTHER FUNDS (NOTE 7) DUE FROM OTHER GOVERNMENTS (NOTE 2)		36,212 120,114		16,343 23,169		52,555 143,283
INVENTORIES		1,166		933		2,099
PREPAID ITEMS		302		1,019		1,321
INTERFUND RECEIVABLE (NOTE 7)		25		150		175
RESTRICTED CASH AND INVESTMENTS (NOTES 6 & 8)		175,154		2,066		177,220
OTHER ASSETS		· -		39		39
TOTAL ASSETS	\$	574,666	\$	382,074	\$	956,740
LIABILITIES AND FUND BALANCES						
ACCOUNTS PAYABLE	\$	25,363	\$	22,371	\$	47,734
SALARIES AND BENEFITS PAYABLE		30,363		4,685		35,048
DUE TO OTHER FUNDS (NOTE 7)		8,335		8,851		17,186
DUE TO OTHER GOVERNMENTS		30,014		2,010		32,024
INTEREST PAYABLE		4,975		- 0.047		4,975
DEFERRED REVENUE (NOTE 2)		20,042		9,217		29,259
INTERFUND PAYABLE (NOTE 7) BONDS AND NOTES PAYABLE (NOTE 11)		170,000		400		400 170,000
BONDS AND NOTES FATABLE (NOTE 11)		170,000		_		170,000
TOTAL LIABILITIES	-	289,092		47,534		336,626
FUND BALANCES (NOTE 5):						
RESERVED FOR:						
ENCUMBRANCES		15,542		47,087		62,629
PREPAID ITEMS		1,489		1,000		2,489
NONCURRENT INTERFUND RECEIVABLES INVENTORIES		25		453		478
LOANS RECEIVABLE		1,166 1,457		933 144		2,099 1,601
DEBT SERVICE		1,457		48,947		48,947
TEETER		9,077				9,077
UNRESERVED, REPORTED IN:		-,				-,
DESIGNATED		106,264				106,264
UNDESIGNATED						
GENERAL FUND		150,554		-		150,554
SPECIAL REVENUE FUNDS		-		200,564		200,564
CAPITAL PROJECTS FUNDS		-		34,898		34,898
PERMANENT FUNDS				514		514
TOTAL FUND BALANCES	_	285,574	_	334,540		620,114
TOTAL LIABILITIES AND FUND BALANCES	\$	574,666	\$	382,074		
Amounts reported for governmental activities in the statement of net assets are different because (NOTE 4):						
Capital assets used in governmental activities that are not financial resources and, therefore, are not reported in the funds.						1,100,690
Other long-term assets that are not available to pay for current-period expenditures and, therefore, are deferred in the governmental funds.						9,383
Internal service funds that are used by management to charge the costs of general services, telephone services, computer operations, vehicle services, risk management, and flood control equipment to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net assets.						(1,180)
Long-term liabilities, including bonds payable, that are not due and payable in the current period and therefore are not reported in the funds.						(790,351)
					Ф.	
Net assets of governmental activities (page 37)					\$	938,656

COUNTY OF SAN BERNARDINO STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2003 (IN THOUSANDS)

	GENERAL FUND	OTHER GOVERNMENTAL FUNDS	GOVE	TOTAL RNMENTAL FUNDS
REVENUES				
TAXES	\$ 250,842	\$ 78,911	\$	329,753
LICENSES, PERMITS AND FRANCHISES	16,396	274		16,670
FINES, FORFEITURES AND PENALTIES	8,580	10,261		18,841
REVENUES FROM USE OF MONEY AND PROPERTY	25,495	11,752		37,247
AID FROM OTHER GOVERNMENTAL AGENCIES	1,109,763	186,561		1,296,324
CHARGES FOR CURRENT SERVICES	283,111	24,542		307,653
OTHER REVENUES	12,577	45,841		58,418
TOTAL REVENUES	1,706,764	358,142		2,064,906
EXPENDITURES:				
CURRENT:	105.060	4.007		110 047
GENERAL GOVERNMENT PUBLIC PROTECTION	105,860 454,769	4,987 105,984		110,847 560,753
PUBLIC WAYS AND FACILITIES	2,267	57,005		59,272
HEALTH AND SANITATION	296,301	5,183		301,484
PUBLIC ASSISTANCE	721,680	92,951		814,631
EDUCATION	1,550	10,993		12,543
RECREATION AND CULTURAL SERVICES	10,229	4,757		14,986
DEBT SERVICE	10,220	4,707		14,500
PRINCIPAL	1,611	94,869		96,480
INTEREST AND FISCAL CHARGES	3,114	27,199		30,313
CAPITAL OUTLAY	7,267	52,880		60,147
TOTAL EXPENDITURE	1,604,648	456,808		2,061,456
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	102,116	(98,666)		3,450
				_
OTHER FINANCING SOURCES (USES):				
TRANSFERS TO OTHER FUNDS (NOTE 7)	(137,371)	(45,083)		(182,454)
TRANSFERS FROM OTHER FUNDS (NOTE 7)	38,003	102,612		140,615
PROCEEDS FROM REFUNDING BONDS	-	63,791		63,791
PAYMENT TO REFUNDED BOND ESCROW AGENT	-	-		-
INCEPTION OF CAPITAL LEASE OBLIGATIONS (NOTE 11) SALE OF CAPITAL ASSETS	117 141	1,368 2,191		1,485 2,332
TOTAL OTHER FINANCING SOURCES AND (USES)	(99,110)	124,879		25,769
NET CHANGE IN FUND BALANCE	3,006	26,213		29,219
FUND BALANCE, JULY 1, 2002 - AS RESTATED (NOTE 3)	282,568	308,327		590,895
FUND BALANCE, JUNE 30, 2003	\$ 285,574	\$ 334,540	\$	620,114
. 010 3.2.1102, 00.12 00, 2000	ψ 200,011	Ψ σσ 1,σ 1σ	Ţ	020,
NET CHANGES IN FUND BALANCES TOTAL GOVERNMENTAL			\$	29,219
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.				31,871
Internal service funds are used by management to charge the costs of general service group, telephone services, computer operations, vehicle services, risk management, and flood control equipment. The net revenues of the internal service funds is reported within governmental activities.				1,856
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds.				(6,401)
Expenses in the statement of activities that do no require the use of the current financial resources and, therefore, are not reported as expenditures in the governmental funds.				(14,796)
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds, report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these				
differences in the treatment of long-term debt and related items.				24,688
Changes in net assets of governmental activities (page 38)			\$	66,437

## COUNTY OF SAN BERNARDINO GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL ON A BUDGETARY BASIS YEAR ENDED JUNE 30, 2003 (IN THOUSANDS)

		BUDGETED AMOUNTS		AOTIM		VARIANCE WITH FINAL BUDGET - POSITIVE		
	0	RIGINAL		FINAL	ACTUAL	AMOUNTS	(NE	GATIVE)
REVENUES TAXES	\$	241,013	\$	241,052	\$	250,842	\$	9,790
LICENSES, PERMITS AND FRANCHISES		17,063		17,063		16,396		(667)
FINES, FORFEITURES AND PENALTIES REVENUES FROM USE OF MONEY AND PROPERTY		12,802 26.847		12,802 26,847		8,580 25,495		(4,222) (1,352)
AID FROM OTHER GOVERNMENTAL AGENCIES		1,074,034		1,096,637		1,109,763		13,126
CHARGES FOR CURRENT SERVICES		291,476		295,215		283,111		(12,104)
OTHER REVENUES		15,971		17,027		12,577		(4,450)
TOTAL REVENUES		1,679,206		1,706,643		1,706,764		121
EXPENDITURES: CURRENT:								
GENERAL GOVERNMENT		165,861		157,254		105,739		51,515
PUBLIC PROTECTION		461,261		474,093		452,787		21,306
PUBLIC WAYS AND FACILITIES		2,416		2,416		2,257		159
HEALTH AND SANITATION		321,281		331,409		296,600		34,809
PUBLIC ASSISTANCE		749,176		760,802		721,734		39,068
EDUCATION RECREATION AND CULTURAL SERVICES		1,469 10,759		1,469 10,763		1,469 10,178		- 585
DEBT SERVICE		10,759		10,763		10,176		565
PRINCIPAL		2,231		2,230		1,611		619
INTEREST AND FISCAL CHARGES		5,154		5,151		3,144		2,007
CAPITAL OUTLAY		10,308		10,055		5,902		4,153
TOTAL EXPENDITURE		1,729,916		1,755,642		1,601,421		154,221
EXCESS OF REVENUES OVER EXPENDITURES		(50,710)		(48,999)		105,343		154,342
OTHER FINANCING SOURCES (USES):								
TRANSFERS TO OTHER FUNDS (NOTE 7)		(133,077)		(148,771)		(137,398)		11,373
TRANSFERS FROM OTHER FUNDS (NOTE 7)		35,596		36,792		38,003		1,211
INCEPTION OF CAPITAL LEASE OBLIGATIONS (NOTE 11)		117		117		117		-
SALE OF CAPITAL ASSETS		730		730		141		(589)
TOTAL OTHER FINANCING SOURCES AND (USES)		(96,634)		(111,132)		(99,137)		11,995
NET CHANGE IN FUND BALANCE		(147,344)		(160,131)		6,206		166,337
FUND BALANCE, JULY 1, 2002 - AS RESTATED (NOTE 3)		263,826		263,826		263,826		-
FUND BALANCE, JUNE 30, 2003	\$	116,482	\$	103,695	\$	270,032	\$	166,337

COUNTY OF SAN BERNARDINO STATEMENT OF NET ASSETS PROPRIETARY FUNDS JUNE 30, 2003 (IN THOUSANDS)

MEDICAL SYSTEMS   SYSTEMS   ENTERPRISE   E	ERVICE
CURRENT ASSETS:  CASH AND CASH EQUIVALENTS (NOTE 6) \$ 5,059 \$ 14,329 \$ 32,170 \$ 51,558 \$  ACCOUNTS RECEIVABLE - NET (NOTE 2) 35,819 6,262 2,320 44,401  TAXES RECEIVABLE - 930 - 930  INTEREST RECEIVABLE 767 20,888 - 21,655  OTHER RECEIVABLES	1,716 - 173 - 582 458 1,425 1,794 83,075
CASH AND CASH EQUIVALENTS (NOTE 6)       \$ 5,059       14,329       \$ 32,170       \$ 51,558       \$         ACCOUNTS RECEIVABLE - NET (NOTE 2)       35,819       6,262       2,320       44,401	1,716 - 173 - 582 458 1,425 1,794 83,075
INTEREST RECEIVABLE   767   20,888   - 21,655     OTHER RECEIVABLES	582 458 1,425 1,794 83,075
DUE FROM OTHER FUNDS (NOTE 7)     750     137     312     1,199       DUE FROM OTHER GOVERNMENTS     28,511     5,257     446     34,214       INVENTORIES     1,235     -     136     1,371       PREPAID ITEMS     481     12,656     -     13,137	458 1,425 1,794 83,075 48 - -
INVENTORIES         1,235         -         136         1,371           PREPAID ITEMS         481         12,656         -         13,137	1,425 1,794 83,075 48 - -
	83,075 48 - -
	- - -
NONCURRENT ASSETS:  DEFERRED CHARGES - 2,073 - 2,073	- - - -
RESTRICTED CASH AND INVESTMENTS (NOTE 6 & 8)       60,827       90,971       -       151,798         INTERFUND RECEIVABLE (NOTE 7)       -       -       -       -	-
OTHER ASSETS 10,347 10,347 LAND, STRUCTURE, IMPROVEMENTS, AND INFRASTRUCTURE 512,850 142,280 103,553 758,683	7,049
EQUIPMENT         92,283         2,009         3,518         97,810           ACCUMULATED DEPRECIATION AND AMORTIZATION         (110,168)         (78,563)         (48,934)         (237,665)	52,243 (39,519)
CONSTRUCTION IN PROGRESS         -         3,665         3,582         7,247           TOTAL NONCURRENT ASSETS         566,139         162,435         61,719         790,293	19,821
TOTAL ASSETS 638,761 222,894 97,103 958,758	102,896
LIABILITIES CURRENT LIABILITIES:	
ACCOUNTS PAYABLE AND OTHER CURRENT LIABILITIES 12,497 5,742 1,179 19,418 SALARIES AND BENEFITS PAYABLE 5,861 178 63 6,102	2,476 1,356
DUE TO OTHER FUNDS (NOTE 7)       19,318       6,107       80       25,505         DUE TO OTHER GOVERNMENTS       -       965       -       965	1,760
INTEREST PAYABLE         14,108         9         74         14,191           DEFERRED REVENUE         -         -         14         14	- 360
COMPENSATED ABSENCES PAYABLE (NOTE 11)         5,647         207         5,854           BONDS AND NOTES PAYABLE (NOTE 11)         21,890         4,650         529         27,069	-
CAPITAL LEASE OBLIGATIONS (NOTE 11) 289 - 289 ESTIMATED LIABILITY FOR CLOSURE/POST-CLOSURE CARE COSTS - 11,501 - 11,501	-
ESTIMATED LIABILITY FOR LITIGATION AND SELF-INSURED CLAIMS	32,047 37,999
NONCURRENT LIABILITIES	0.5
INTERFUND PAYABLE (NOTE 7)	25 2,553
BONDS AND NOTES PAYABLE 581,735 86,464 4,858 673,057 CAPITAL LEASE OBLIGATIONS	1,744 -
ESTIMATED LIABILITY FOR LITIGATION AND SELF-INSURED CLAIMS	61,755 66,077
	104,076
NET ASSETS:	
INVESTED IN CAPITAL ASSETS, NET OF RELATED DEBT (98,602) (21,723) 56,332 (63,993) RESTRICTED FOR:	18,029
OTHER RESTRICTIONS       47,357       -       -       47,357         UNRESTRICTED       28,661       (1,651)       33,878       60,888         TOTAL NET ASSETS       \$ (22,584)       \$ (23,374)       \$ 90,210       \$ 44,252       \$	(19,209) (1,180)

#### COUNTY OF SAN BERNARDINO STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS YEAR ENDED, JUNE 30, 2003 (IN THOUSANDS)

		GOVERNMENTAL			
	MEDICAL CENTER	WASTE SYSTEMS DIVISION	OTHER ENTERPRISE FUNDS	TOTAL ENTERPRISE FUNDS	ACTIVITIES INTERNAL SERVICE FUNDS
	<del></del> -				
OPERATING REVENUES:  NET PATIENT CARE AND SERVICE	\$ 320,290	\$ -	\$ -	\$ 320,290	\$ -
CHARGES FOR CURRENT SERVICES	\$ 320,290 -	43,600	τ - 17,031	\$ 320,290 60,631	- 125,714
OTHER	15,386	672		16,058	-
TOTAL OPERATING REVENUES	335,676	44,272	17,031	396,979	125,714
OPERATING EXPENSES:					
PROFESSIONAL SERVICES	33,884	22,803	1,303	57,990	5,111
SALARIES AND EMPLOYEE BENEFITS	124,346	3,346	6,299	133,991	25,349
SELF-INSURANCE CLAIMS	-	-	1	1	31,651
SERVICES AND SUPPLIES	198,189	15,240	7,971	221,400	58,471
DEPRECIATION AND AMORTIZATION	24,350	20,181	2,604	47,135	5,332
OTHER	2,755		323	3,078	98
TOTAL OPERATING EXPENSES	383,524	61,570	18,501	463,595	126,012
OPERATING INCOME (LOSS)	(47,848)	(17,298)	(1,470)	(66,616)	(298)
NONODEDATING DEVENUES (EVDENISES)					
NONOPERATING REVENUES (EXPENSES) INTEREST REVENUE	5,956	7,122	854	13,932	2,663
INTEREST EXPENSE	(34,143)	(823)	(251)	(35,217)	(94)
TAX REVENUE	2,920	-	4,301	7,221	-
GRANT REVENUE	29,735	-	235	29,970	-
GAIN (LOSS) ON SALE OF CAPITAL ASSETS	-	176	(8)	168	185
OTHER NONOPERATING REVENUES	464	1,766	1,051	3,281	250
OTHER NONOPERATING EXPENSES	(665)		(2,071)	(2,736)	
TOTAL NONOPERATING REVENUES (EXPENSES)	4,267	8,241	4,111	16,619	3,004
CHANGE IN NET ASSETS (DEFICIT) BEFORE TRANSFERS	(43,581)	(9,057)	2,641	(49,997)	2,706
TRANSFERS TO OTHER FUNDS (NOTE 7)	(4,310)	(5,112)	(2,222)	(11,644)	(3,267)
TRANSFERS FROM OTHER FUNDS (NOTE 7)	48,104	5,365	189	53,658	3,092
CHANGE IN NET ASSETS (DEFICIT)	213	(8,804)	608	(7,983)	2,531
TOTAL NET ASSETS, JULY1, 2002, AS RESTATED (NOTE 3)	(22,797)	(14,570)	89,602	52,235	(3,711)
TOTAL NET ASSETS (DEFICIT), JUNE 30, 2003	\$ (22,584)	\$ (23,374)	\$ 90,210	\$ 44,252	\$ (1,180)

			ı			ACTIVITIES			GOVE	ERNMENTAL
		MEDICAL CENTER	s	WASTE SYSTEMS DIVISION		OTHER NTERPRISE FUNDS	EN	TOTAL TERPRISE FUNDS	AC INTER	TIVITIES NAL SERVICE FUNDS
CASH FLOWS FROM OPERATING ACTIVITIES:  CASH RECEIVED FROM PATIENT CARE AND SERVICES  CASH PAYMENTS TO SUPPLIERS OF GOODS AND SERVICES  CASH PAYMENTS TO EMPLOYEES FOR SERVICES	\$	328,216 (225,950) (120,045)	\$	40,172 (34,318) (3,361)	\$	17,189 (9,173) (6,339)	\$	385,577 (269,441) (129,745)	\$	125,526 (100,057) (25,172)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		(17,779)		2,493		1,677		(13,609)		297
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: TAXES RECEIVED GRANTS RECEIVED		2,920		- (27)		4,315 235		7,235 235		-
OTHER NONOPERATING REVENUE TRANSFERS RECEIVED TRANSFERS PAID		(201) 48,104 (4,310)		(37) 365 -		1,051 493 (2,748)		813 48,962 (7,058)		56 728 (815)
NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES	-	46,513		328		3,346		50,187		(31)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: STATE DEBT SERVICE FUNDING RECEIVED ACQUISITION OF CAPITAL ASSETS PRINCIPAL PAID ON CAPITAL LEASE OBLIGATIONS INTEREST PAID ON CAPITAL LEASE OBLIGATIONS PRINCIPAL PAID ON BONDS AND NOTES INTEREST PAID ON BONDS AND NOTES PROCEEDS FROM SALE OF CAPITAL ASSETS		29,735 (976) (380) - (20,850) (34,549)		(2,297) - (96,850) (2,017) 619		(1,103) (91) - (423) (261)		(4,376) (471) - (118,123) (36,827) 619		(3,974) (1,188) (96) - - 188
NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES		(27,020)	_	(100,545)		(1,878)		(159,178)		(5,070)
CASH FLOWS FROM INVESTING ACTIVITIES: PROCEEDS FROM SALE AND MATURITIES OF INVESTMENTS INTEREST ON INVESTMENTS		- 6,193		93,875 2,934		- 854_		93,875 9,981		- 2,615
NET CASH PROVIDED BY INVESTING ACTIVITIES	-	6,193		96,809		854		103,856		2,615
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		7,907		(915)		3,999		10,991		(2,189)
CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR		57,979		106,215		28,171		192,365		79,116
CASH AND CASH EQUIVALENTS - END OF YEAR	\$	65,886	\$	105,300	\$	32,170	\$	203,356	\$	76,927
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:										
OPERATING INCOME (LOSS)	\$	(47,848)	\$	(17,298)	\$	(1,470)	\$	(66,616)	\$	(298)
ADJUSTMENTS TO RECONCILE OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:										
DEPRECIATION BAD DEBT EXPENSE		24,350 20,297		20,181		2,604		47,135 20,297		5,332
AMORTIZATION RELATED TO DEBT		3,046		-		-		3,046		-
CHANGES IN ASSETS AND LIABILITIES: ACCOUNTS RECEIVABLE DUE FROM OTHER GOVERNMENTS INVENTORIES PREPAID ITEMS		(19,871) (2,517) 44 2,897		(4,214) - - 576		161 (2) (5)		(23,924) (2,519) 39 3,473		(1,249) 15 404 (1,226)
DEFERRED CHARGES ACCOUNTS PAYABLE AND OTHER LIABILITIES SALARIES AND BENEFITS PAYABLE ESTIMATED LIABILITIES FOR CLOSURE/POST CARE CLOSURE COSTS		- 861 733 -		(1,718) 1,616 - 3,350		- 429 3 -		(1,718) 2,906 736 3,350		94 (1,551) 176 -
ESTIMATED LIABILITIES FOR LITIGATION AND SELF-INSURANCE CLAIMS COMPENSATED ABSENCES PAYABLE		229				(43)		186		(1,486) 86
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$	(17,779)	\$	2,493	\$	1,677	\$	(13,609)	\$	297
	_			BREAK	DOW	N OF CASH AN	D CAS	SH EQUIVALEI	NTS	
CASH AND CASH EQUIVALENTS RESTRICTED CASH AND INVESTMENTS	\$	5,059 60,827	\$	14,329 90,971	\$	32,170	\$	51,558 151,798	\$	76,927
	\$	65,886	\$	105,300	\$	32,170	\$	203,356	\$	76,927

	TOTAL	IN	VESTMENT TRUST	AGENCY
ASSETS	<u></u>			
CASH AND CASH EQUIVALENTS (NOTE 6)	\$ 1,920,472	\$	1,643,886	276,586
INVESTMENTS (NOTE 6)	7,936		-	7,936
ACCOUNTS RECEIVABLE - NET	188		188	-
TAXES RECEIVABLE	141,951		50	141,901
INTEREST RECEIVABLE	212		-	212
LOANS RECEIVABLE	45		45	-
DUE FROM OTHER FUNDS (NOTE 7)	10,279		8,866	1,413
DUE FROM OTHER GOVERNMENTS	660		480	180
INTERFUND PAYABLE	250		<u> </u>	250
TOTAL ASSETS	\$ 2,081,993	\$	1,653,515	\$ 428,478
LIABILITIES AND FUND BALANCE				
LIADUTTEO	-			
LIABILITIES: DUE TO OTHER FUNDS (NOTE 7)	\$ 20,164	\$	2,375	17,789
DUE TO OTHER FONDS (NOTE 7)  DUE TO OTHER GOVERNMENTS	410,689	φ	2,375	410,689
DUE TO OTHER GOVERNMENTS	410,009		-	410,069
TOTAL LIABILITIES	\$ 430,853	\$	2,375	\$ 428,478
	Ψ 100,000		2,0.0	Ψ .23, σ
NET ASSETS				
	-			
NET ASSETS HELD IN TRUST FOR INVESTMENT POOL PARTIC	CIPANTS \$ 1,651,140	\$	1,651,140	

COUNTY OF SAN BERNARDINO STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS - FIDUCIARY FUNDS INVESTMENT TRUST FUND YEAR ENDED JUNE 30, 2003 (IN THOUSANDS)

	INVESTMEN TRUST FUN	
ADDITIONS: CONTRIBUTIONS ON POOLED INVESTMENTS	\$	7,413,491
NET APPRECIATION IN FAIR VALUE OF INVESTMENTS		(1,601)
INTEREST INCOME ON CASH AND SECURITIES		42,011
TOTAL ADDITIONS		7,453,901
DEDUCTIONS: DISTRIBUTIONS FROM POOLED INVESTMENTS		7,140,849
TOTAL DEDUCTIONS		7,140,849
NET INCREASE IN NET ASSETS		313,052
NET ASSETS HELD IN TRUST, JULY 1, 2002, AS RESTATED (NOTE 3)		1,338,088
NET ASSETS HELD IN TRUST, JUNE 30, 2003	\$	1,651,140